

Mitigation Measures for Wildlife in Wind Energy Development, Consolidating the State of Knowledge-Part 2: Operation, Decommissioning

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During this rapid development of wind energy aiming to combat climate change worldwide, there is greater need to avoid, reduce, and compensate for impacts on wildlife: Through the effective use of mitigation, wind energy can continue to expand while reducing impacts. This is a first broad step into discussing and understanding mitigation strategies collectively, identifying the current state of knowledge and be a beneficial resource for practitioners and conservationists.

We review the current state of published knowledge, both land-based and offshore, with a focus on wind energy-wildlife mitigation measures. We state measures and highlight their objective and discuss at which project stage it is most effective (e.g. planning, construction, operation). Thereafter, we discuss key findings within current wind energy mitigation research, needing improved understanding into the efficacy of wildlife mitigation as well as research into the cost aspects of mitigation implementation. This review is divided into two articles; Part 1 focuses on mitigation measures during planning, siting, and construction, while Part 2 focuses on measures during operation and decommissioning.

Keywords: Wind energy; wildlife; efficacy; impact mitigation; onshore; offshore.

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Introduction, Methodology

As stated in Part 1 of this review, it is important to collectively show what consolidated and agreed upon knowledge exists. (cf. Schuster *et al.*, 2015) and where further research is needed in understanding the efficacy of mitigation measures. Part 1 of this review covers mitigation measures applicable during the planning and siting stages as well as construction in wind energy development. These measures can be applied on a larger scale, including facility characteristics such as turbine type and turbine location at a micro-level. This second paper (Part 2) focuses on smaller scale mitigation measures specific to wind facilities, including all measures during construction and operation where impacts that could not be avoided during siting decisions are then mitigated. This is highlighted in Fig. 1.

We analysed international research up to late-2015 involving mitigation measures for wildlife in the wind energy field through a qualitative review process, based on over 250 documents ranging from scientific (106 peer-reviewed journal articles, books) to grey literature (reports, articles, websites, guidances) to reviewed contributions of recent international conferences such as: Conference on

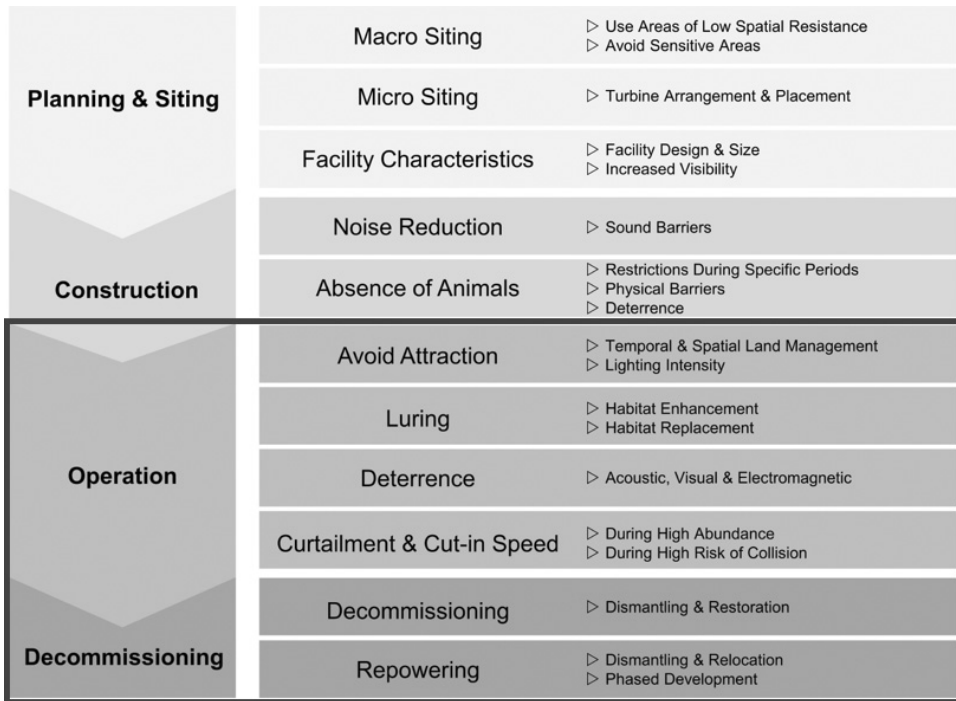


Fig. 1. Mitigation measure classification.

Wind energy and Wildlife Impacts (CWW2011, Trondheim, Norway); Conference on Wind Power and Environmental Impacts (CWE2013, Stockholm, Sweden); WinMon.BE Conference: Environmental impact of offshore wind farms (2013, Brussels, Belgium); StUKplus Conference: Five Years of Ecological Research at *alpha ventus* (2013, Berlin, Germany); Conference on Wind Energy and Wildlife Impacts (CWW2015, Berlin, Germany). We also include German references to provide developers, wildlife experts, and researchers further understanding of current German research practices that would otherwise be difficult to access. As also stated in Part 1, this review covers publications up to late-2015 in a broad-termed approach due to scarce empirical research pertaining to the efficacy of mitigation measures for all wildlife in wind energy, both land-based and offshore.

Avoid Attraction

Avoidance measures in mitigation include dissuading wildlife away from wind turbines to reduce the risk of collision. Minimizing the area's attractiveness can be through coordinated temporal and spatial land management, minimizing food resources and food availability, and adapting lighting in colour and intensity to avoid bringing wildlife within the rotor swept area or the area directly below the turbine. It is important to distinguish measures underneath the turbine, underneath the turbine blades and the surrounding habitat, and those that attract species offsite and clearly away from the turbine and its surrounding (Behr *et al.*, 2015). This is visualized in Fig. 2.

Land management

Land management is most effective if temporal and spatial distribution of wildlife, such as for *migratory birds*, is known (Liechti *et al.*, 2013) as well as being able to establish vegetation or habitat that will not increase prey and thus collision victims (Arizona Game and Fish Department, 2008). Smallwood and Neher (2004) recommend to alter habitat conditions within 50 m of a wind turbine in order to reduce prey for *raptors*. For the red kite (*Milvus milvus*), an investigation in Germany by Mammen *et al.* (2011) states keeping the vegetation fallow (i.e. crop-free) in the surrounding area and restrict agricultural management activities (e.g. mowing) before mid-July. Research by Krone *et al.* (2013) observed the presence of common buzzards and red kites together with adult white-tailed eagles hunting above a wind facility after farming dunghills were piled, suggesting to avoid activities that increase attraction. Another

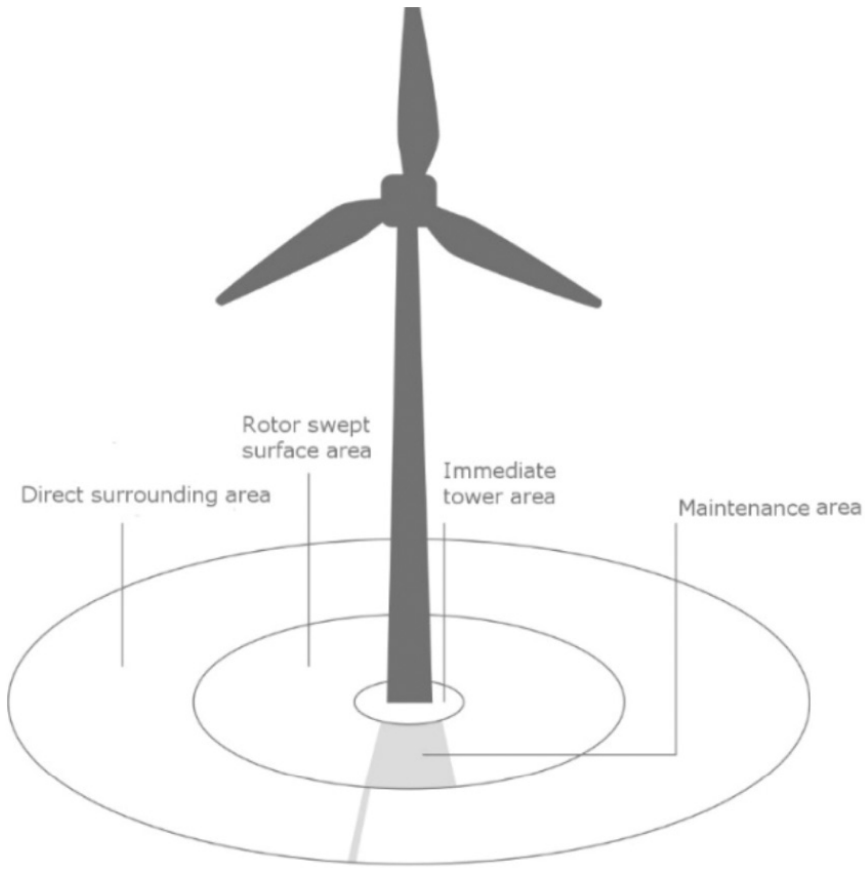


Fig. 2. Different prevention measures can be used in the surrounding environment, depending on the distance to the wind turbine (Behr et al., 2015).

recommendation given from Allison (2012), is for the golden eagle (*Aquila chrysaetos*) as a form of offsetting any mortality through increasing prey in parts of the range where eagle productivity or adult survival is lagging. However, this is only in theory and not yet tested.

There are a number of recommended factors in minimizing the availability of food resources around wind turbine structures, particularly with raptors. Smallwood and Neher (2004, 2009); Smallwood (2007), Smallwood and Karas (2009) recommend a number of measures to reduce prey vulnerability when raptors are foraging, such as removing all artificially created rock piles as they attract potential prey to live in the rocks. (Smallwood and Neher, 2009) or exclude cattle from turbine areas to discourage habituation by ground squirrels or other small prey (Smallwood and Neher, 2004; Orloff et al., 1992).

Additionally for *raptors*, there have been ambiguous investigations into mitigating attraction options underneath turbines. [Smallwood \(2007\)](#) investigated comparisons between areas of different rodent controls for the burrowing owl (*Athene cunicularia hypugaea*), noting to cease rodent control as the measure did not change bird behaviour, possibly increasing mortality. In Portugal, [Cordeiro et al. \(2013\)](#) investigated planting native scrub underneath turbines to obtain denser vegetation and thus become less attractive for kestrels (*Falco tinnunculus*) and establish open patches inside these scrub areas promoting extensive goat grazing away from turbines so the habitat stay heterogeneous. These open scrub patches would increase prey density in areas with lower risk of collision to turbines for kestrels when foraging ([Cordeiro et al., 2013](#)). Avoiding increased food resource and availability is a prime example of the difficulty in comparing mitigation efficacy due to the species-specific measures needed, geographical region and location, and the encompassing surrounding habitat or environment.

Through management, developers can avoid the reduction in fitness not only for birds, but also for bats ([Mascarenhas et al., 2015](#)). Currently, there are only hypothetical conclusions as to why bats have high collision mortality with turbines: They may consider them pairing or mating stations ([Cryan, 2008](#)) or trees and snags to roost ([Kunz et al., 2007](#)); they may be investigating the structures as they are “new” in their airspace ([Horn et al., 2008](#)); or they are attracted via insects available from the lighting or their similar migration paths ([Rydell et al., 2010](#)). Investigation into if and why bats are attracted to wind turbines is needed, and further investigation could be into the feeding patterns of insects parallel to turbine height (Part 1, Sec. 5.1) or lighting intensity (Sec. 2.2), causing increased risk to collision for bats during feeding.

During operations and maintenance when human activity is lower, *non-volant wildlife* can move into the area, whether it be their original habitat or new habitat with new attractive features (e.g. water, food, nesting and perching) ([Boarman, 2003](#)). This may cause human-induced casualties or predation casualties of species threatened or endangered ([Lovich and Ennen, 2013](#)). Even for invertebrates, while it was found through an investigation that a decline in species richness occurs when the wind farm was in operation ([Santos et al., 2010](#)), no recommendations have been given on how to manage or improve the area to reduce impacts.

Lighting intensity

Lighting intensity can attract or disorient wildlife with the aim of deterring species to avoid collision, but the responsiveness from lighting is still poorly understood

(Arizona Game and Fish Department, 2008; Johnson *et al.*, 2007). Lighting can all achieve different levels of visibility which can deter birds (onshore) or attract them (offshore). Recommendations of removing non-flashing or steady burning (red) lights can be most effective and economically feasible (as observed by Gehring *et al.* (2009) on communication towers) and Johnson *et al.* (2007) suggest not to use strobe lights. For *migrant birds*, Kerlinger *et al.* (2010) investigated that steady-burning red lights attract migrants but flashing ones do not, as they did not find evidence to suggest that flashing red lights cause large numbers of fatalities. For *bats*, studies have observed that mortality is not statistically significant at turbines with lighting than those without (Fiedler *et al.*, 2007; Erickson *et al.*, 2004; Johnson *et al.*, 2004), yet Turowicz *et al.* (2013) states in her preliminary results that bat activity can be controlled around wind facilities via the use of light. Due to inconclusive results, more recent studies need to be conducted to verify previous studies. Ballasus *et al.* (2009), from an evaluation of 400 studies, view artificial lighting as a threat to birds and bats and recommend reduced lighting.

As lighting of turbines is not standardized, it must fall within the country's aviation transport regulations which varies. Apart from this, they should also be set within the minimum number, minimum intensity, and minimum number of flashes based on the country's regulation (Manville, 2005). Solid red or pulsating red incandescent lights should be avoided as they appear to attract *night-migrating birds* (e.g. passerines) (U.S. Fish and Wildlife Service, 2012; Johnson *et al.*, 2007; Manville, 2005). As previously stated, lighting attracts insects and thus can attract bats (insect density correlates with bat activity (Horn *et al.*, 2008) and birds (Arizona Game and Fish Department, 2008; Drewitt and Langston, 2008). Yet for *bats*, Johnson *et al.* (2003) observed that the mean number of bat mortalities at lighted turbines was not significantly higher than the mean number of fatalities at unlit turbines. This is also confirmed by Bennett and Hale (2014) that synchronized, flashing red aviation lights does not appear to be a potential cause in bat fatalities at wind facilities. Various opinions in lighting are given but all conclude to avoiding lighting turbines when and where possible.

It is still unknown how lighting intensity *offshore* can affect migrant and seabird species movement; whether it be viewing the facility as an obstacle and flying around it, becoming disoriented i.e. have a 'trapping effect', or becoming attracted to them to rest or forage (Blew *et al.*, 2013; Hüppop *et al.*, 2006; Johnson *et al.*, 2007). Similar to land-based lighting requirements, offshore wind facilities must also install lighting for general aviation and shipping. Hötter *et al.* (2006) states for both that flashing red safety lights be reduced to a minimum and intervals between each flash be made as large as possible. Only one investigation into night time lighting has been conducted on migratory birds by Poot *et al.* (2008),

concluding nocturnally migrating birds were disoriented and attracted by red (54%) and white (60%–81%) lights, but were clearly less oriented by blue (4%–5%) and green (12%–27%) lights, particularly on overcast nights. Thus, recommendations to use lights with short wavelength radiation could significantly decrease collision risk. This can be seen in research at a gas production platform in the North Sea where lighting was changed to ‘low in spectral red’, and birds were impacted 2–10 times less than normal white and orange lightings (Laar van de, 2007).

Blew *et al.* (2013) presented that for offshore wind facilities and specific turbines ‘the less the lights, the better’, and to rather install ship safety lights on corners of the facility or use demand lighting as well as minimizing lighting intensity of facilities. This is observed and recommended by Hill (2015) that as birds may become attracted to the light during adverse weather, the possible use of need-based lighting when aircrafts or ship vessels approach (using appropriate detection technology) could be effective. Deflectors, as stated in Part 1, Sec. 5.2, is also recommended offshore (Blew *et al.*, 2013). Additionally, current research has mainly focused on raptors and little for bats or any other species groups in or around wind facilities. This can most likely be due to minimal direct impacts, but are still nevertheless impacted through light intensities and land management measures that may alter, displace, or disorient them. There has been significant research on such issues like artificial lighting (Rich and Longcore, 2006), where mitigation measures can be applicable but none directly involving wind energy.

Luring

Luring wind turbine sensitive species away can be achieved through habitat enhancement offsite or replacing habitat lost, i.e. compensation. These can include the creation of ponds (Peste *et al.*, 2015), increase of prey or food availability outside the wind facility or potential impacted area (Paula *et al.*, 2011), or establishing conservation easements on nearby private ranch lands or planting ‘lure crops’ (Mammen *et al.*, 2014) to attract birds away from depredation sites (Walker *et al.*, 2005).

Habitat enhancement

As stated in Sec. 2, reducing prey availability within the wind facility and enhancing feeding opportunities or foraging habitats offsite is most recommended for raptors (Mammen *et al.*, 2011; Walker *et al.*, 2005; Robson, 2011; Paula *et al.*,

2011; Paula, 2015). An observation by Robson (2011) for the hen harrier (*Circus cyaneus*) in western Scotland Argyll showed an increase of 32–42% in flight activity including three breeding attempts in a created habitat enhancement area next to the facility. However, he noted that there was no difference within the wind facility, which could be due to prey availability not being significantly different from the new habitat area. In Spain, observation by Paula *et al.* (2011) also on golden eagles investigated prey management through the restoration of wild rabbit (*Oryctolagus cuniculus*) populations through habitat management. Their study, comparing a control area to a managed area, showed the increase in abundance of wild rabbits in the managed area coupled with two eagle couples intensely using the managed area as well. Wind facilities should cooperate with habitat enhancement areas to ensure prey availability be lesser in the facility area than the enhancement area. Rasran *et al.* (2010) observed a higher fatality rate for raptors at turbines surrounded by only arable land, as food availability may actually be higher around these tower bases where vegetation is less dense. Conclusively, providing better feeding opportunities or foraging habitats offsite is a beneficial form of compensating for negative impacts, but further investigation for best practices are lacking.

Habitat replacement

The replacement of habitats or measures establishing new artificial habitats is frequent in mitigation, yet empirical research is absent for wind energy developers to properly mitigate their impacts. There have been a number of mitigation options recommended for groups of species such as raptors and bats, using both natural and artificial means.

Early research from Walker *et al.* (2005) observed before and after construction of a wind facility in Argyll, Scotland and its impact on the Golden eagle's (*Aquila chrysaetos*) range. An area of plantation forestry was felled nearby the wind facility to draw eagles away from the facility to reduce collision risk; observations showed eagles in the nearby enhancement area of felled trees three times as much than before the trees were felled, thus shifting their range away from the wind facility. While Walker *et al.* (2005) only observed a pair of eagles, this initial study strengthened the need to establish a species-specific area away from facilities to reduce risk of collision. Additionally, research by Dorka *et al.* (2014) in Germany's Black Forest noted negative impacts on the woodcock (*Scolopax rusticola*), thus recommending the need for considering special habitats compensation during wind energy planning and evaluation.

Additionally for *raptors*, artificial nesting platforms have been recommended for species such as osprey (*Pandion Haliaeetus*) and golden eagle (Johnson *et al.*, 2007) as they can be quickly created, manipulated, and monitored with little economic costs. Also the establishment of artificial feeding stations (i.e. vulture restaurants), particularly for scavenging bird species, as investigated by Cortés-Avizanda *et al.* (2010), Martínez-Abraín *et al.* (2012) and Camiña (2011a) can be beneficial in luring at-risk species away from turbines and facilities. Other recommendations include relocating supplemental feeding stations away from turbine locations (Martínez-Abraín *et al.*, 2012), closing nearby rubbish dumps (observed in Spain) (Camiña, 2011b), or relocating any dead carcasses offsite (to be tested) (Allison, 2012) to draw raptors away from the turbines. The state government of Saxony-Anhalt, Germany has provided a 'Red Kite Protection Program', where they recommend fenced-in feeding sites (LAU, 2014). Generally, moving any anthropogenic food sources (Northrup and Wittemyer, 2013) for raptors or scavenging birds lowers the densities of prey animals in the area and thus minimizing carrion availability (Manville, 2005). Further recommendations for raptors include payments to nearby landowners to protect nest trees outside of the wind facility, fencing riparian areas up to 24 km (15 miles) away from the facility to enhance the recruitment of deciduous trees for future raptor nesting, or provide research subsidies in determining which mitigation measure is most appropriate (Johnson *et al.*, 2007).

For *bats*, the creation or establishment of fallows and hedgerows as new foraging habitat can help as compensation for facility impacts, especially around agricultural or farming areas, as recently investigated by Millon *et al.* (2015). Yet more commonly is the establishment of bat-boxes, used in forested or agricultural areas, as another form of habitat replacement which can help in the short-term and can be economically feasible (as recommended by Peste *et al.*, 2015). Yet these boxes should be in combination with new roosting habitats as they are not complete substitutes for any roosts destroyed, and should be as close to the roost lost similar in size, height, and aspect (Mitchell-Jones, 2004). Little research shows how effective this form of mitigation is for bats and requires further investigation as bat, and even bird, boxes are only temporary housing. As bat research is still investigating population level impacts from wind turbines, habitat enhancements and replacement, e.g. compensation scenarios, will be difficult to establish; thus bat mitigation must rely heavily on avoidance and minimization measures (Rodrigues *et al.*, 2014).

Nevertheless, land-based habitat management can be largely beneficial to reduce collision risk. This can also be said for *non-volant species*, such as the Iberian wolf in Portugal, where compensation measures have been integrated into EIA's as

a measure of wolf conservation with possible measures including forest management, reduction of conflict i.e. K-9 poison detection, incentives to traditional herding, distribution of shepherd dogs, as well as the re-introduction of wild prey, public awareness, and restricted hunting areas (Brotas et al., 2015). Direct relocation of individuals can be considered a compensation measure, but be challenging when selecting a new habitat for the at-risk species (e.g. the desert tortoise (*Gopherus agassizii*)) (Heaton et al., 2008).

This mitigation option helps to protect and enhance bat and bird populations at biologically important locations, but only when designed and implemented properly. As replacing habitats can be incredibly difficult and species-specific, further research funding can be given to determine most effective mitigation measures.

Habitat enhancement and replacement *offshore* has mainly focused on the establishment of environmental and marine protected areas (or marine reserves) (Ashley et al., 2014) within the facility and reef creation or fish aggregating devices (e.g. scour protections) around turbine foundations (Inger et al., 2009; Petersen and Malm, 2006). A BACI investigation by Pearce et al. (2014) provides evidence that OWF can become marine reserves noting the establishment of *Spinulosa spinulosa* reef habitats 18 months after construction and site completion at the UK Thanet Offshore Wind Farm. However, while the foundation is considered a positive impact rather than a mitigation measure, it nevertheless can and has been allowed to act as habitat replacement and enhancement of the impacted area for offshore wind developers (Vaissière et al., 2014; Wilson and Elliott, 2009). The establishment of OWF has showed an increase in not only some fish species and thus benthos (as investigated by Reubens et al. (2011) on pouting (*Trisopterus luscus*)) but also marine mammals such as the harbour porpoise due to increased food availability and the absence of vessels (as investigated by Scheidat et al. (2011), Andersson and Öhman, 2010)). There is mention of restoring ecosystems via the creation of seagrass meadows, showing large variations in success (Ganassin and Gibbs, 2008).

Habitat replacement for *seabirds* and *migratory birds offshore* is a new topic with little research. Recommendation from Cook et al. (2011) states the use of decoy towers placed around the facility perimeter can lure species away from entering. Cook et al. (2011) states, however, the effectiveness of decoy towers is low as it is only effect for sea ducks, divers, and auks. There is also recommendation for closing industrial fisheries, eradication of invasive predators, new nesting habitats by Furness and Wanless (2015). Thus, OWF research has been limited in this field as offshore research is still focusing on its impacts and establishing reaction thresholds for bird species (Hill et al., 2014).

Deterrence

Acoustic devices, electromagnetic (EM) fields, or visual deterrents, can purposefully alarm and frighten wildlife in order to prevent them from entering a wind facility or nearing a turbine. By directing them away without permanent harm done, the risk of collision or long-term damage decreases. Additionally for offshore, deterrence during construction can lower the risk of any long-term damage (as discussed in Part 1, Sec. 6). However, there are varying recommendations of these deterrence mechanisms and their effectiveness as researchers' primary concern is the eventual habituation to these deterrence devices or becoming a hazard to wildlife, and even to humans (Gilsdorf *et al.*, 2002; May *et al.*, 2015; Bishop *et al.*, 2003; Johnson *et al.*, 2007).

Birds on average hear between 1–5 kHz less well than humans, thus deterrents are not as effective and can resort to habituation or ignored completely (Dooling, 2002). These devices are recommended, but with a combination of other mitigation measures and their timely use, as they can be useful in reducing wildlife while being cost-effective (Gilsdorf *et al.*, 2002; Cook *et al.*, 2011). It is also important to adapt deterrence measures based on the particular or at-risk species (Martin, 2011). Yet, little empirical research has been done directly involving wind turbines, as most observations occurred almost a decade ago at airports or towers.

Deterrents can be emitted through human observation or through automated real-time surveillance systems such as DT Bird (Riopérez and Puente, 2013) or Merlin Aviation Radar System (ARS) (DeTech Inc., 2014). While they state they are effective, further field studies into these surveillance systems is needed.

Acoustic

An acoustic deterrence is an auditory technique that can be relatively effective for *birds* but only in the short intervals (Bishop *et al.*, 2003; Marques *et al.*, 2014). Distress calls, pyrotechnics, and sounds of gunfire can be most effective (Bishop *et al.*, 2003; Mascarenhas *et al.*, 2015) while artificial sonic, or ultrasonic devices and high intensity sounds can be least effective and even unsafe (Bishop *et al.*, 2003; Gilsdorf *et al.*, 2002). Bio-acoustic devices such as distress calls or high-intensity sonic sounds can be effective but is species-specific and may end up inviting other curious species to the area (Bishop *et al.*, 2003).

Ultrasonic acoustic devices for *bats* have recently undergone investigation to help reduce bat fatalities (Arnett *et al.*, 2013b). While ultrasound may discourage bats from moving closer, the effect is limited by distance and there is yet to be an operational deterrent device properly developed for bats (Arnett *et al.*, 2013b;

Arnett, 2015; Hein, 2014). More research to refine the efficiency of using an acoustic deterrence for various weather conditions and for particular species' behaviours is underway (Hein, 2014).

Electromagnetic

The use of microwave signals (Johnson *et al.*, 2007), magnets, or EM waves (Harris and Davis, 1998) has been recommended for *birds* as there are some positive aspects using this form of deterrence (e.g. works day and night, can penetrate fog and clouds, travels at the speed of light), but the concerns of imposing a health risk or disorienting wildlife as well as humans (e.g. thermal heating) (Voigt *et al.*, 2015; Harris and Davis, 1998) are higher. Nicholls and Racey (2007, 2009) investigated EM fields on *bats* using a small, pulsed EM radar system, concluding that it would have adverse effects possibly influencing the development, reproduction, and physiology of insects, mammals, and birds. Nicholls and Racey (2009) as well as Voigt *et al.* (2015) state that measures for repelling bats or successfully mitigating bat collisions from wind turbines have not been proven to be efficient or successful, thus future testing in the effectiveness of EM is needed.

Visual

Flashing, rotating, strobe or search lights lasers (Cook *et al.*, 2011; Clarke, 2004; Gilsdorf *et al.*, 2002), or moving and shiny devices (Mascarenhas *et al.*, 2015; Bishop *et al.*, 2003) are visual cues which could be added to help reduce *bird* collisions; but they have their drawbacks. It is important to note most research regarding visual deterrents for wind turbines is minimal (mainly at airports or in scientific settings). Cook *et al.*, (2011) briefly discuss visual deterrents (i.e. lasers) for wind energy *offshore*, but there are no investigative measures into visual deterrents and their effectiveness around wind turbines. Additionally, visual deterrents can be counterproductive in lighting, as they can become briefly blinding causing confusion. Supplementary to Part 2, Sec. 2.2, lighting intensity and Part 1, Sec. 5.2 increased visibility in lighting is difficult to compare and assess as there are variations which can draw one species to the facility while deterring another. Visual deterrence is separate of visual lighting intensity due to the goal each measure aims to achieve; visual deterrence aims to increase the visibility of a wind turbine and to deter particular species away to avoid collision, while reduced lighting aims to avoid attracting species to the wind facility.

Thus, it is important to take into account species-specific behaviours as the ability to deter species is dependent on habitat and foraging preferences (Martin and Shaw, 2010). There is no empirical proof as to how effective deterrents are with wind turbines, as much of this research looks at power lines, buildings, airports, and towers and research is fairly old. The placement of deterrents is also not discussed and requires further investigation.

Operational Minimization

The use of curtailment, i.e. establishing operational stopping periods can be most effective during periods when at-risk species are within the facility or nearby, enabling a shut-down period to reduce the collision risk and avoid going over previously identified activity thresholds for particular species. These time periods can be identified based on variables such as seasonality (Manville, 2005), weather movements (Liechti *et al.*, 2013; Hüppop *et al.*, 2006; Hein, 2014), and species (Johnson *et al.*, 2007; Smallwood, 2010). Nevertheless, a number of measures such as ‘shutdown on demand’ or recent research into seasonal behaviours has improved curtailment mitigation during operations. Facilities can shut down turbines when a particular endangered species, for example the U.S. California condor (*Gymnogyps californianus*) enters the facility airspace or spotted nearby through GPS tracking and observers (Sheppard *et al.*, 2014; Sutter *et al.*, 2012). Establishing curtailment measures during migratory periods, or for certain individual species most prone to collision such as raptors (Smallwood, 2010) or tree-roosting bats (Johnson *et al.*, 2011) are also beneficial in reducing collision risk during wind facility operations. Additionally, curtailment can be used for specific turbines within high mortality ‘hot spots’ (Piorkowski *et al.*, 2012) where wind facilities can shut down these hot spot turbines based on times, seasons, or year based on monitoring to lower collision mortality without compromising the energy generation of the rest of the turbines not impacting mortality rates (Piorkowski *et al.*, 2012). During or after agricultural cultivation activities (e.g. mowing or harvesting) that attract collision-prone species, temporary shutdown can be a useful measure. In Germany, agricultural management can trigger shutdown for 1–3 days after the event during daytime hours particularly aiming at the protection of foraging raptors (Behr *et al.*, 2015).

Implementing threshold wind speed for turbine start-up, i.e. cut-in speed, and feathering (changing the blade angle) is either through operational schedules or the use of algorithms based on seasonal activity of species (as investigated by Hurst *et al.*, 2013, Behr *et al.*, 2011), as well as temperature (Arnett *et al.*, 2006), wind speed (Voigt *et al.*, 2015), and humidity (Behr *et al.*, 2011).

Increasing the cut-in speed has been particularly useful for *bats* as they are relatively known to be active at current rotor heights during wind speeds below 6 m/s (Manville, 2005; Hein, 2014), where net energy production is low as well, and can drastically reduce bat fatalities from 60–80% (Voigt *et al.*, 2015; Arnett *et al.*, 2013a; Baerwald *et al.*, 2009). Seasonal bat activity can be based on regional climate patterns as well as local weather conditions where the wind facility is located (Arnett *et al.*, 2013a) as bat activity is fairly predictable, occurring from sunset to sunrise (Hein, 2014), primarily in late summers of Mid-July to end of September (Hein, 2014; Rydell *et al.*, 2010), and when temperatures are greater than 10°C (Hein, 2014), but is dependent upon the particular species.

Investigations into cut-in speeds for *bats* within the last decade have given impressive empirical evidence on how much the cut-in speed should be raised (Arnett *et al.*, 2009, 2011; Baerwald and Barclay, 2009; Lagrange *et al.*, 2013; Georgiakakis *et al.*, 2012; Ledec *et al.*, 2011; Wellig and Arlettaz, 2013; Rydell *et al.*, 2010; Hein, 2014). Conclusively, most recent studies show a 50% reduction in bat mortality when developers raise their cut-in speed 1.5–3.0 m/s above normal cut-in speeds (i.e. 3.5–4.0 m/s) (Arnett, 2015). With the inclusion of bat-friendly algorithms (Korner-Nievergelt *et al.*, 2011; Behr *et al.*, 2014, 2015) or other season-specific, multivariate models rather than operational changes based on wind speeds alone, could decrease shut-off times becoming even more economically feasible for wind developers (Weller and Baldwin, 2012). Bat-friendly systems and software such as Batcorder, Anabat SD1 (bat detectors), ProBat, and BATMode (online data tools) are becoming a standard method, particularly in Germany (Behr *et al.*, 2014, 2015), and help decreasing the amount of unnecessary energy loss or economic costs (Brinkmann *et al.*, 2011).

Migratory birds usually consist of small nocturnal passerines and are driven by weather, migrating within only a couple of nights (or days) out of the year (Aschwanden *et al.*, 2013). Liechti *et al.* (2013) discusses the essential application of a shut-down regime via thresholds based on bird migration intensity. They state that the effect of expected mortality based on population demographics of involved species defines these thresholds and establish a ‘rule of thumb’ for developers that ‘an acceptable number of additional fatalities by wind turbine(s) should be about two orders of magnitudes below casualties caused by tall man-made structures’ (Liechti *et al.*, 2013).

Curtailment *offshore* has particularly focused on seabirds and migratory birds offshore, recommending shutdowns during mass migration (Hill, 2015; Cook *et al.*, 2011), bad weather (Hill, 2015; Kubetzki *et al.*, 2011; Bellebaum *et al.*, 2010), at night (Hüppop *et al.*, 2006; Kubetzki *et al.*, 2011), and those close to

breeding colonies during high flight occurrences (as observed by [Everaert and Stienen, 2007](#)). There have also been site-species specific investigations such as by [Singh et al. \(2015\)](#) for the offshore Cape Wind Project in the U.S. for the common loon (*Gavia immer*) in developing a model giving specific recommendations when to operate curtailment. Another offshore investigation by [Villegas-Patracca and Herrera-Alsina \(2015\)](#) for Franklin's gull (*Leucophaeus pipixcan*) in Tehuantepec Isthmus Mexico, recommends establishing curtailment to occur in April when winds come down from the north. However, effective curtailment strategies offshore have yet to be realized through empirical research.

Curtailment for *raptors* has been noteworthy. A significant study was done on raptor mortality rates and wind turbine curtailment measures in Tarifa, Cadiz, Spain a major migratory bottleneck north of the Strait of Gibraltar. [Lucas et al. \(2012\)](#) investigated mortality rates for the Griffon vulture at 10 out of 13 wind facilities in this area by conducting turbine shutdown programs from 2008 to 2009, and compared rates from a no stopping program in 2006–2007. Results showed a highly significant difference in mortality rates between the years and among individual turbines that were deemed 'most dangerous', concluding that selectively stopping a few turbines during a few months of the year can significantly reduce mortality rates by more than 50% ([Lucas et al., 2012](#); [Muños Gallego et al., 2011](#)). Their recommendation for vultures include short stops of turbines between the first 2 h after sunrise until the last 2 h before sunset, allowing only a 0.07% reduction in energy production ([Lucas et al., 2012](#)). Research by [Tomé et al. \(2015\)](#) in Southwest Portugal investigated a wind facilities' Radar Assisted Shutdown on Demand (RASOD) protocol with pre-defined criteria based on intense migration or presence of soaring birds. Over the research period, while they estimated a minimum of 570–1550 individuals were at risk with colliding with the turbines, the use of RASOD increased the efficiency while minimizing the average shutdown period and zero deaths of soaring birds occurred ([Tomé et al., 2015](#)).

Other studies recommend seasonal shutdowns, for instance, at the Altamont Pass Wind Resource Area (APWRA) for *raptors* such as red-tailed hawks, American kestrels, and burrowing owls (as observed by [Hoover, 2002](#) and [Smallwood, 2008](#)); however, seasonal shutdowns were only partially implemented (i.e. half-winter shutdowns instead of full-winter) and thus remained insignificant. [Hoover and Morrison \(2005\)](#) mentions powering down topographically-specific turbines during certain weather conditions, but does not empirically evaluate the effectiveness of this measure.

Recent technological advances can help input several variables (e.g. weather, migration behaviours) and determine curtailment periods, as well as even shutting

down the turbines on command to reduce collision mortality with the blades. For *bats*, echolocation detectors directly installed within the nacelles can help with programmed shutdowns occurring when bat activity exceed pre-determined thresholds (Martin, 2015). Using field observers can be beneficial, but the use of SCADA (for birds see Davenport *et al.*, 2011), DTBird (birds and bats Riopérez and Puente, 2013), or CHIROTECH (bats Lagrange *et al.*, 2013) as control and surveillance systems or the use of thermal cameras can detect birds and bats in real time and can even program the turbine(s) to shut down. These have been beneficial in not only reducing collision risk but have also in monitoring and better understanding at-risk species for further research. However, those visual systems primarily detect large birds such as raptors whereas detection of other smaller species (e.g. passerines) is not possible. Moreover, other large objects such as aircrafts are detected as well and can lead to high amounts of false positives possibly resulting in false stop events (Hanagasioglu *et al.*, 2015). Consequently, this promising technology needs further research and testing.

Decommissioning & Repowering

Progressive technology in this industry has allowed wind turbines to become larger and taller in rotor diameter and height, as well as being more energy efficient. With turbines having a lifespan of on average 20 years (Nugent and Sovacool, 2014), the stage of decommissioning older-generation turbines built in the late 1990s has already begun and research in decommissioning and repowering has only been within the past decade. Repowering facilities are able to generate higher energy levels from lower wind levels, giving the opportunity to reduce fatalities at wind facilities with historically higher collision rates by minimizing the number of turbines (Lucas *et al.*, 2012) and by spatially placing turbines in an improved pattern or design (Turvey 2015; Smallwood, 2015). Through decommissioning and repowering, it is important to establish mitigation measures during the dismantling phase and establishing any removal offsets, understanding measures needed during gradual removal phased development, and in the relocation of new turbines.

Dismantling & repowering

Removing harmful or potentially hazardous turbines (Smallwood, 2007; Smallwood and Neher, 2009; Thelander and Ruge, 2000) as well as any broken or non-operating turbines (Smallwood and Neher, 2004; Smallwood, 2008) can be most effective if mortality at a particular wind turbine is unacceptable (Northrup and

Wittemyer, 2013; Barrios and Rodríguez, 2004). The relocation of turbines has been briefly mentioned (Smallwood, 2008; Drewitt and Langston, 2006) with only short recommendations of relocating hazardous turbines so as to effectively reduce collision risk.

There have been investigations and guidelines for the California Energy Commission (USA) in the replacement of turbines in California (California Energy Commission and California Department of Fish and Game, 2007), namely at the APWRA which have helped shape research in this field mainly for raptors (Smallwood and Thelander, 2008; Smallwood and Thelander 2005; Smallwood and Thelander, 2004; Thelander and Ruge, 2000). Smallwood and Karas (2009) investigated raptor and bird fatality rates between a repowered turbine area and an old-generation turbine area within the APWRA, finding that fatality rates did not differ significantly. As there was an overall decrease in bird fatalities, bat fatalities significantly increased, nearly 14 times greater (Smallwood, 2010), at the repowered turbines compared to the old-generation turbines. Conclusively, results were similar to Krijgsveld *et al.* (2009) as mentioned in Sec. 5.1, where fatality rates did not significantly differ but the overall risk was lower with the newer and fewer turbines based on the energy per megawatt of rated capacity (Smallwood and Karas, 2009). Rodrigues *et al.* (2006) recommends repowering to occur at the time of the year with minimal disturbance.

Johnson *et al.* (2007) agrees that replacing smaller turbines with larger ones not only allows more generation of energy but also reduces raptor collision risk. It is interesting to note that turbines 10 years ago were smaller, and further investigative research into the newer taller turbines is needed. Research investigated by Gaedicke *et al.* (2013) on repowering effects on raptors show that collision risk increases at new turbines than at older generation turbines due to the rotor size, but as the rotational speed is lower due to its size, the probability of collision is lower. Additionally, the potential risk to nocturnal migrant passerines and bats becomes greater, and the concern with repowering has shifted from raptor mortality to bat mortality (Rydell *et al.*, 2010). Voigt *et al.* (2015) recommends careful attention in old permits when repowering as they may not have considered new measures, and for new groups of species (e.g. open-air foraging bats that were not a concern for old-generation turbines as they flew above the rotor-blade zone).

As current *OWFs* have not yet reached decommissioning phase, only options and possible next steps have been discussed. Smyth *et al.* (2015) recommend a 'renewables-to-reefs' program, which allows partial removal of the turbine foundation leaving in place scour protection or any hard structures. These structures become important habitats for fish or crustaceans, leading to stocks with commercial and recreational value. Fishing opportunities, eco-tourism, and

conservation could occupy these old OWF locations (Smyth *et al.*, 2015), but further investigation as to the full benefits of reef creation are needed. As decommissioning is a number of years away, many developers have not discussed or evaluated impacts during decommissioning as, “[b]y then, knowledge and techniques should be improved, and the best solutions available at that time will be adopted” (Vaissière *et al.*, 2014).

Phased development

The gradual expansion of a wind facility can help avoid negative impacts and biodiversity loss of that particular area. Through first establishing part of a wind facility, then monitoring the facility on its environmental impacts, and based on if impacts are kept low, the developer could expand the wind facility. However, there is need to consider the extent to which the initial phase of development is representative of the anticipated final development. Importantly, there is only research from the World Bank (Ledec *et al.*, 2011) which recommend phased development. Ledec *et al.*, (2011) discuss the example of an Uruguay wind facility, where the first five turbines were more of a pilot study to see their impact on the surrounding species and if successful, based on their monitoring results, be able to add the additional five more turbines to the adjacent area. This phased development can also be a financially acceptable move, and can be chosen based on non-environmental reasons as well (Ledec *et al.*, 2011). Yet further research is needed whether the effects proportionally scale-up during phased development or compare the initial phase’s spatial scale and final development in terms of the spatial distribution and habitat use by potentially affected species.

Conclusively, these stages in wind development give a prime example of the overlap mitigation measures can apply to and help in minimizing displacement, collision risk, and mortality. For instance, an impact assessment investigation by Dahl *et al.* (2015) for repowering the Smøla Wind Facility in Norway suggest mitigation measures discussed in increased visibility (e.g. painting turbines and turbine blades), deterrence (e.g. UV lighting), and operational minimization (e.g. selective shutdown). Repowering is also a chance to reinvestigate direct responses from wildlife (Lovich and Ennen, 2013) as new turbine construction can give better insight into which mitigation measure is most effective.

Discussion

In providing a comprehensive understanding of where current research and practice lies, a significant point to be made is the lack of evidence into the efficacy

of each mitigation type. This is primarily due to the lack of research and varied research methodologies. Below, each mitigation type is construed based on the peer-reviewed and grey literature:

- While *avoiding attraction* is a well-known measure that has been implemented (e.g. minimal lighting, carcass removal) mostly based on common sense, minimal research confirms its efficacy.
- Collecting research in measures effectively *luring* species away from turbines and wind facilities can be difficult, as this can fall within an “Output \longleftrightarrow Outcome scenario” where, for instance, while ensuring minimal food sources can be effective in avoiding attraction within a facility, it remains uncertain how effective the measure truly is when comparing one area to another. In short, luring works well for raptors, but its effectiveness is uncertain. This can be similar to the use of bat boxes or any form of artificial roosts where its effectiveness can be difficult when comparing offsite or other facility roosting areas. As luring mitigation can be dependent upon the species whose habitat has been disturbed or destroyed, the use of a habitat management scheme implemented in the planning stages is most beneficial. It is important that habitat enhancement and replacement should focus on measures which improve species’ hunting habitats, manage prey populations, and protect breeding sites (Paula, 2015). Additionally here, there is potential in better involving local communities support and knowledge as well as establishing an adaptive management framework. While adaptive management can be applicable in many stages, in this context it allows the wind facility project to adjust accordingly based on the ecosystem’s response (Paula, 2015) and can effectively establish a well-placed and well-coordinated replacement habitat.
- *Deterrence* mechanisms appear to be promising and should consequently receive more attention by researchers in order to provide developers and decision-makers with recommendations of effective measures and devices aiming to reduce collisions and mortality. While the use of ultrasonic devices can be most effective for deterring bats, there is still need for an effective (and internationally applicable) device as well as continued monitoring to ensure efficacy of these mechanisms. Additionally, determining long-term effectiveness is needed, to understand if habituation to deterrence mechanisms occurs. Even if a wind facility is sited and placed in the most efficient location (economically and ecologically), the risk of collision will remain and the use of deterrence mechanisms can help to further reduce collisions, proving them necessary.
- For *operational minimization*, curtailment measures are proven effective for bats and raptors. Further understanding and empirical evidence of revenue losses

Table 1. Mitigation measures and species group — what is known (in black), somewhat known (in dark grey), unknown (in white), and unknown but recommended (in light grey). Based on over 105 peer-reviewed sources, numbers are aligned as recommendation, observation, or investigation.

Wind energy measures and species groups	Migratory bats	Bats (land-based and general)	Migratory birds	Birds (land-based, general)	Raptors	Seabirds	Marine mammals	Fish and benthos
Land Management	N/A	2,0,0	1,0,0	0	2,0,2	N/A	N/A	N/A
Lighting Intensity	0,2,0	0,2,0	0	2,2,1	0	0	N/A	N/A
Habitat Enhancement	N/A	1,0,0	N/A	1,0,0	3,0,0	0	0	0
Habitat Replacement	0	1,0,1	0	0	4,0,3	0,0,1	1,0,1	3,0,3
Acoustic Deterrence	0	1,0,0	0	4,0,0	0	0	5,0,0	0
EM Deterrence	0	0,0,2	0	1,0,0	0	0	2,0,0	0
Operational Minimization	1,0,0	3,0,6	1,0,0	2,0,0	0,2,1	2,1,2	N/A	N/A
Repowering	0	0	0	3,0,3	3,0,0	0	0	1,0,0
Relocation	0	0	0	0	2,0,0	0	0	0

during curtailment periods is required for not only wind facility operators to better comprehend, and thereby use curtailment more efficiently, but also for developers to ensure predictability, frequency, and duration of the curtailment measures. Curtailment could be applicable in all regions and offshore, but research at offshore facilities and for migratory species is needed.

- Lastly, *decommissioning and repowering* has little investigative research as wind facilities are within the first decade of decommissioning and repowering turbines (and this phase has not occurred offshore yet). Repowering can be helpful both from economic and conservative standpoints as the number of turbines reduces and can be better placed spatially while their output and efficiency are much higher for profit. The effectiveness of relocating hazardous turbines compared to other measures such as curtailment provides another research opportunity method that can be most economically feasible. Adaptive management can also be implemented during repowering as heights and turbine size are increasing and evolving. Additionally, the inclusion of new empirical research through adaptive management can improve efficiency in minimizing impacts during this phase and into the operational stages of the new towers.

Table 1 provides a numerical table of peer-reviewed sources aligned as ‘Recommendation’, ‘Observation’, and ‘Investigation’. The measures and species group are categorized in ‘known’ (in black) when there are three or more investigations, ‘somewhat known’ (in dark grey) when there is at least one observation or one investigation, ‘unknown’ (in white) when there is no research at all, and ‘unknown but recommended’ (in light grey) when there is no observational or investigative research. A similar table is found in *mitigation measures for wildlife in wind energy development, consolidating the state of knowledge — Part 2: planning, siting, and construction*, and is based on its Appendix. In addition, we have removed ‘Visual Deterrence’ and ‘Phased Development’ from the table as there is no research in either mitigation measures. The discussion and table on mitigation topics of Planning, Siting, and Construction are within the article, *mitigation measures for wildlife in wind energy development, consolidating the state of knowledge — Part 1: planning, siting, and construction*.

Outlook

While the discussion of mitigation has increased, investigation into the efficacy of measures is critically needed. One reason is due to research still being conducted into the impacts wind facilities and turbines have on wildlife. There has been heavy focus on birds and bats as they are the most at-risk species groups, and

research is moving into underlying mechanisms of behavioural responses which can provide results more beneficial to the use of mitigation. As stated in Sec. 1, the use of BACI studies and continued monitoring is needed to help in better understanding effective mitigation and can be applied to any species possibly affected by the development of a wind facility or turbine. Additionally, investigative research into offshore wind development mitigation is difficult due to financial, time, and employment constraints, and more stringent weather conditions (Krone *et al.*, 2013). Lastly, mitigation research for not at-risk species (i.e. fish, benthos, and non-volant species) is minimal as the need for long-term impact studies first must be analysed to see if displacement, barriers, or reduced fitness occurs and to what extent.

Furthermore, we lack empirical data and discussion on the financial constraints and economic aspects in allowing mitigation measures to be used and become more efficient. This is crucial as the balance between economic interests and conservation interests should be placed at a higher spectrum for better mitigation strategies benefitting all stakeholders. This includes the need for better transparency and cooperation from facilitators on providing monitoring results, data collection, and analysis. Measures are only as effective as the willingness for facilitators to work with researchers, and to understand and use measures most applicable based on the facility turbine(s). Decisively, the need for further investigation into mitigation measure efficacy, as well as further research into the financial and economic players within wildlife mitigation is the next primary step to improve, implement, and encourage mitigation in wind energy.

It is crucial to understand beneficial impacts on wildlife do not substitute or completely counterbalance mitigation of negative impacts. For instance, as offshore turbine foundations can provide beneficial artificial reef habitats, thus being a significant effect, it does not excuse the need or use to provide mitigation measures. This can be concluded based on EIA research done by Vaissière *et al.* (2014). While the conservation status of endangered species must take priority, compensation should be necessary as impacts, in the majority of cases, will always remain. Additionally, the use of policies establishing critical habitats for affected species such as the U.S. Habitat Conservation Plan (HCP), which helps implement compensation. Developers should aim for net-gain from any impacts, as the issue of cumulative effects from wind energy development will never be fully known.

To close, there will always be ever remaining uncertainties. Research focusing on site-species-season specificity (Reichenbach, 2013) can help reduce these uncertainties, but some mitigation measures cannot always be proven effective or not. There are (and will be) effective measures (i.e. output), but the results will not continuously be clear (i.e. outcome), and accepting uncertainties at the beginning

of wind facility planning stages can easily improve the effectiveness of mitigation and minimizing impacts over the lifetime of the project.

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